# COW-Budget – Annual Budget Deliberation: Phase 1

October 13, 2021





### Agenda

- Budget Process Phase & Actions to date
- Budget Overview:
  - Target
  - Key Drivers
  - Guiding Principles
  - Operating
  - Capital
- 10-Year Capital Forecast
- 2022 Capital Budget: Proposed
- Long-Term Borrowing and Special Infrastructure Levy
- Next Steps



#### **Budget Process**

What does the budget process look like? **PHASE PHASE PHASE PHASE PHASE PHASE** Inform **Debate** Consolidate Develop **Educate Prepare** Engage **Approve** 

#### **Actions to Date**

Engaged the Community

Enhanced the Budget Book

Incorporated Council Feedback





Adjusted revised, improved and/or modified projects



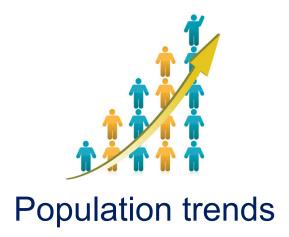
#### **Budget Targets - 2022**

- Town of Lincoln Levy
  - Target 2% increase after growth
- Town of Lincoln Fees and Charges
  - Rate increase not to exceed inflation for:
    - Building and Growth related fees
    - Cemetery Fees
    - Recreation
  - Water and Wastewater Fees:

|                              | Water                           |            | Wastewater     |                   |
|------------------------------|---------------------------------|------------|----------------|-------------------|
| Increase Monthly Base Charge | 2021: 6.83                      | 2022: 8.03 | 2021: 6.59     | 2022: 7.68        |
| Maintain Variable Rates      | Maintain: 2.1020/m <sup>3</sup> |            | Maintain: 2.49 | 01/m <sup>3</sup> |



#### **Budget Key Drivers**





Capital Infrastructure



Service Delivery



Inflation



**Technology** 



**Pandemic** 



#### **Long-Term Fiscal Sustainability**













### **Guiding Principles**

Minimize - Levy Impact Focus - Outcomes and Results

Sustainability -Long-term vision Promote Program efficiency
and effectiveness

Establish - Links to organizational goals

- Respectfully managing taxpayer dollars
- Ensuring
   affordability for
   our community
- Finding efficiencies

- Deliver high-quality programs and services
- Recognize residents

   want to see value in
   what we do through
   excellent customer
   service
- Consider long-term implications in all decisions
  - Maintain a stable and predictable revenue stream
  - Build in flexibility and contingencies for emerging priorities and opportunities

Deliver high-quality programming and services through increased digital delivery

Welcoming, Connected, Vibrant, Resilient

#### **Municipal Budget**

The overall budget comprises two main components: the Operating Budget and the Capital Budget.

#### 2022 Operating Budget:

- A municipality's operating budget covers the day-to-day operations of providing services.
- It includes repairs and maintenance of assets, as well as low-value capital renewal programs, for example, traffic calming and streetlights.
- The operating budget pays for day-to-day activities of the organization.
  - Salaries & wages
  - Programs & services (e.g. grass cutting, snow removal, public skates)
  - Utilities

#### 2022 Capital Budget:

 Projects with large expenditures that recur irregularly or result in the acquisition, renovation, rehabilitation, preservation or construction of a capital asset that has a useful life of greater than one year.



### **Capital Budget and Capital Forecast**

#### **Capital Budget**

- Projects with large expenditures that are infrequent or result in the acquisition, renovation, rehabilitation, preservation or construction of a tangible capital asset with a useful life of greater than one year
- Long-term borrowing charges and contributions to capital reserves
- Business cases provide the cost, funding sources and justification for each project

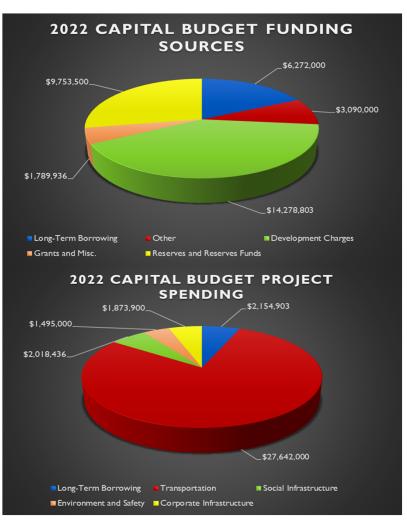
#### **10-Year Capital Forecast**

- Outlines major projects the Town is contemplating
- Forecast is based on the best available information and is subject to change

#### Proposed 2022 – Infrastructure Investments

#### **Description of Infrastructure**

| Portfolio                | Group                        | Description  |
|--------------------------|------------------------------|--|
| <b>Q</b>                 | Roads, bridges<br>& culverts | Roads (arterials, collectors, local, and curb & gutter)  |
| Transportation           | Traffic control<br>& calming | Signs, markings & parking metres   |
| ▲ Environmental          | Water & wastewater           | Sanitary, storm & combined sewers (manholes, catchbasins), & service connections                                     |
| Services                 | Fire rescue                  | Specialized emergency equipment,<br>communication equiupments &<br>dispatch system                                   |
|                          | Community facilities         | All recreation equipment & cemeteries  |
| Social Infrastructure    | Parks                        | Horticulture, trails, hard surfaces,<br>playgrounds, sportsfields, park<br>infrastructure & parks                    |
|                          | Library                      | Library network, contents & materials  |
| Corporate Infrastructure | Buildings                    | Civic offices, public works, operation facilities, recreation facilities, libraries and emergency response buildings |
|                          | Fleet                        | Municipal vehicles, transit fleet & shop equipment   |
|                          | Technology equipment         | Servers, network, all communication equipment  |





### **10-Year Capital Forecast: Overview**

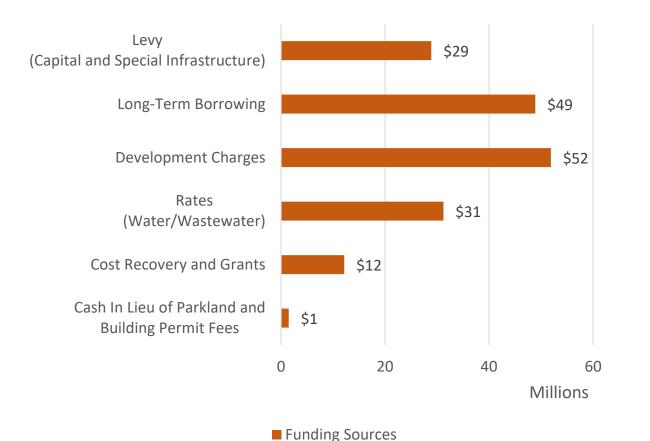
2022-2031

- \$150 Million in Public Works Infrastructure
- \$6 Million in fire equipment and vehicles
- \$3 Million in Information Technology
- Vineland Fire Station
- Rittenhouse Reimagined Library Expansion
- Park Enhancements including major work at Prudhommes, Charles Daley and Jordan Lions
- Continued investment in Special Infrastructure Levy over 10-year Capital Forecast



### **10-Year Capital Forecast**

### Where the money comes from (\$226.5 Million)





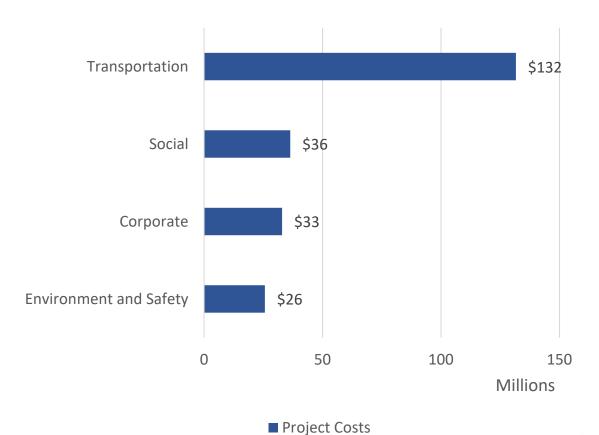






#### How the money is invested

(\$226.5 Million)



### **Proposed 2022 Capital Budget**

Staff internalized feedback from Council to:

- Identify additional opportunities for collaboration between departments
- Prioritize projects based on affordability, community need and return on investment (ROI)
- Active Transportation linkages and public safety
- Road rehabilitation and reconstruction
- Fire Services Financial Review and Strategy
- Cemetery Monument Restoration Extended to 2024

Overall –2022 Capital Levy impact to 0% increase

# 2022 Capital Projects: Transportation



|   | Total       | Levy    | Reserve   | DC Reserve | Long-Term | Grants &  |
|---|-------------|---------|-----------|------------|-----------|-----------|
|   | Expenditure | Levy    | Funds     | Funds      | Borrowing | Misc      |
| 201518 - Jordan Village Improvements                                  | 14,942,000  |         | 3,706,000 | 6,389,000  | 3,147,000 | 1,700,000 |
| 201932 - Greenlane Road (Lincoln-King St) and Multi use Trail         | 4,800,000   |         |           | 3,600,000  | 1,200,000 |           |
| 202037 - Aberdeen and Hillside Road Reconstruction                    | 3,750,000   |         |           | 2,840,000  | 910,000   |           |
| 202067 - 2022 Culvert Replacement and Rehabilitation Program          | 150,000     |         | 150,000   |            |           |           |
| 202106 - 2022 Road Rehabilitation and Resurfacing Program             | 2,000,000   |         | 1,810,000 | 190,000    |           |           |
| 202156 - Durham Rd – King to SSR (Beamsville Truck Bypass             |             |         |           |            |           |           |
| Route)  | 160,000     |         |           | 120,000    | 40,000    |           |
| 202162 - Lincoln Avenue Reconstruction - King to Greenlane            | 350,000     |         |           | 175,000    | 175,000   |           |
|   |             |         |           |            |           |           |
| 202211 - Bartlett Rd - King to SSR (Beamsville Truck Bypass Route)    | 550,000     |         |           | 275,000    | 275,000   |           |
|   |             |         |           |            |           |           |
| 202318 - Frost Road Bridge Crossing Replacement Design Option         | 25,000      | 25,000  |           |            |           |           |
| 202487 - Roadside Safety Program                                      | 250,000     |         | 250,000   |            |           |           |
|   |             |         |           |            |           |           |
| 202488 - King Street - Active Transportation preliminary design study | 100,000     | 100,000 |           |            |           |           |
| 202489 - Tallman Drive Realignment (east end) - Schedule 'B' EA       | 100,000     | 100,000 |           |            |           |           |
| 202491 - Blezard Drive Phase 1- New Road Turnaround                   | 175,000     |         |           |            | 175,000   |           |
| 202094 - Lakeshore Roads and Shoreline Protection Program             | 250,000     |         |           |            | 250,000   |           |
| 202497 - Truck Bypass Camera Monitoring Pilot Program                 | 40,000      | 40,000  |           |            |           |           |
| Total   | 27,642,000  | 265,000 | 5,916,000 | 10,559,000 | 6,172,000 | 1,700,000 |

# **2022 Capital Projects: Environment and Safety**



|   | Total<br>Expenditure | Levy    | Reserve<br>Funds | DC Reserve<br>Funds | Long-Term<br>Borrowing | Grants &<br>Misc |
|---|----------------------|---------|------------------|---------------------|------------------------|------------------|
|   | 4=0.000              |         |                  |                     |                        |                  |
| 202284 - Hixon St Sewer Upsizing (Cherrywood Avenue to King St) | 150,000              |         | 75,000           | 75,000              |                        |                  |
| 202498 - West Avenue Sewer Upgrade                              | 75,000               |         | 75,000           |                     |                        |                  |
| 202476 - Town Wide Sewer Rehab and Replacement Program          | 700,000              |         | 700,000          |                     |                        |                  |
| 202482 - Smart Hydrants - Phase 2                               | 100,000              |         | 100,000          |                     |                        |                  |
| 202483 - 2022 Town Wide Rain Barrel and Tree Pilot Program      | 45,000               | 20,000  | 25,000           |                     |                        |                  |
| 202485 - Climate Resiliency Program                             | 55,000               | 55,000  |                  |                     |                        |                  |
| 202122 - Fire Emergency Equipment - 2022                        | 370,000              | 69,000  | 301,000          |                     |                        |                  |
| Total   | 1,495,000            | 144,000 | 1,276,000        | 75,000              | -                      | -                |

## **2022 Capital Projects:** Social



|   | Total       | Total   | Total Levy | Reserve | DC Reserve | Long-Term | Grants & |
|---|-------------|---------|------------|---------|------------|-----------|----------|
|   | Expenditure | Levy    | Funds      | Funds   | Borrowing  | Misc      |          |
| 202479 - Museum Historic Buildings Restoration      | 210,500     |         | 210,500    |         |            |           |          |
| 202480 - Museum Children's Education Space          | 89,936      |         |            |         |            | 89,936    |          |
| 202073 - Fleming Centre Lobby Furniture Replacement | 30,000      |         | 30,000     |         |            |           |          |
| 202083 - Cemetery Monument Restoration              | 60,000      | 60,000  |            |         |            |           |          |
| 202134 - Park and Pathway Lighting                  | 350,000     |         | 350,000    |         |            |           |          |
| 202187 - Jordan Lions Park Master Plan & Renewal    | 750,000     |         | 750,000    |         |            |           |          |
| 202275 - Mount Osborne Roadway Repaving             | 100,000     |         |            |         | 100,000    |           |          |
| 202495 - Park Enhancements                          | 428,000     | 428,000 |            |         |            |           |          |
| Total   | 2,018,436   | 488,000 | 1,340,500  | -       | 100,000    | 89,936    |          |

### 2022 Capital Projects: Corporate



|  | Total<br>Expenditure | Levy    | Reserve<br>Funds | DC Reserve<br>Funds | Long-Term<br>Borrowing | Grants &<br>Misc |
|--|----------------------|---------|------------------|---------------------|------------------------|------------------|
| 202003 - Gateway, Wayfinding, and Community Signage    | 75,000               | 75,000  |                  |                     |                        |                  |
| 202484 - Asset Management Data Enhancement Program     | 300,000              |         | 300,000          |                     |                        |                  |
| 202096 - Human Resources Information Management System | 68,000               | 68,000  |                  |                     |                        |                  |
| 202453 - Fire Records Management System                | 63,000               | 63,000  |                  |                     |                        |                  |
| 202478 - Electronic Records System                     | 45,000               | 45,000  |                  |                     |                        |                  |
| 202486 - IT Equipment                                  | 300,000              | 49,000  | 251,000          |                     |                        |                  |
| 202496 - Planning Studies and Projects                 | 285,900              | 45,750  |                  | 240,150             |                        |                  |
| 202481 - 2022 Fleet Expansion and Replacement          | 737,000              | 6,700   | 670,000          | 60,300              |                        |                  |
| Total  | 1,873,900            | 352,450 | 1,221,000        | 300,450             | -                      | -                |

### 2022 Capital Budget: Proposed

| Funding Sources            | 2022 Budget | 2021 Budget |
|----------------------------|-------------|-------------|
| Property Tax Levy          | 3,090,000   | 3,088,837   |
| Development Charges        | 14,278,803  | 1,719,663   |
| Long-term Borrowing        | 6,272,000   | 1,445,000   |
| Reserves and Reserve Funds | 9,753,500   | 9,500,100   |
| Grants and Misc            | 1,789,936   | 662,000     |
| Total                      | 35,184,239  | 16,415,600  |
|                            |             |             |
| <b>Project Spending</b>    | 2022 Budget | 2021 Budget |
| Corporate Infrastructure   | 1873900     | 2531000     |
| Environment and Safety     | 1495000     | 6663600     |
| Social Infrastructure      | 2018435.93  | 1331000     |
| Transportation             | 27642000    | 3420000     |
| Long-Term Financing        | 2154903     | 2470000     |
| Total                      | 35,184,239  | 16,415,600  |

### 2022 Capital Budget: Long-Term Borrowing Charges

- Annual principal and interest payments to repay long-term borrowing taken out for completed capital projects
- Debentures can range from five to 30 years, depending on the assets being funded
- Debentures are the budgetary impact of previous Council decisions
- Debentures ending in 2021: Victoria Bridge, LED Streetlights, Konkle Land Purchase

| Total 2022 Long-Term Borrowing Repayments | \$884,903 |
|---|-----------|
| Funding from Development Charges          | \$405,163 |
| Funding from Capital Levy                 | \$570,550 |

### 2022 Capital Budget: Special Infrastructure Levy

Annual contributions to Reserves and Reserve Funds to be used at Council's direction for projects related to infrastructure, including:

- Linear assets, such as roads, storm sewers, bridges and culverts
- Town fleet and equipment
- Information technology hardware and corporate systems
- Fire vehicles and equipment
- Public and open spaces facilities
- Staff have not included an increased contribution to the Special Infrastructure Levy in the 2022 Proposed Capital Budget
  - Council can choose to include an increase at its discretion

### **Summary**

- Overall Capital Budget is \$35,184,239, with \$3,090,000 funding from levy
- Proposed capital levy increase for 2022 as proposed is 0%
- Investments and projects align with Council Strategic Priorities
- Continued funding from Reserves for 2022 Capital Projects
- Reduction to Long-Term Financing charges
  - No change to Special Infrastructure Levy in 2022
  - Reduced long-term borrowing charges in 2022

### **Budget Schedule**

| Budget Phase                     | Timing       |
|----------------------------------|--------------|
| Phase 1: Prepare                 | Ongoing      |
| Phase 2: Engage                  | Aug-Sep 2021 |
| Phase 3: Develop                 | Jul-Aug 2021 |
| Phase 4: Consolidate             | Sep 2021     |
| Phase 5: Inform, Debate, Approve | Oct-Dec 2021 |
| Phase 6: Educate                 | Jan. 2022    |

### **Next Steps**

#### November

- Proposed 2022 Operating
- Proposed Fees and Charges
- Library Board Presentation
- Community Budget Engagement Continues

#### December

- Business Improvement Area (BIA) Presentation and Levy Bylaw
- Community Budget Engagement Results

#### December

Approval of 2022 Operating Budget



Questions?
Comments?
Clarity?